In the United States Court of Federal Claims Office of special masters No. 21-1851V

WILLIAM BAYLEY,

Petitioner,

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SECRETARY OF HEALTH AND HUMAN SERVICES,

Respondent.

Chief Special Master Corcoran

Filed: March 19, 2025

Nicholas C. Deets, Hovde Dassow & Deets, LLC, Indianapolis, IN, for Petitioner.

Neil Bhargava, U.S. Department of Justice, Washington, DC, for Respondent.

ORDER DENYING MOTION TO REDACT¹

On September 14, 2021, William Bayley filed a petition for compensation under the National Vaccine Injury Compensation Program, 42 U.S.C. §300aa-10, *et seq.*² (the "Vaccine Act"). Petitioner alleged that he developed Guillain-Barré syndrome as a result of receiving an influenza vaccine on January 27, 2020. Petition at 1. The case was assigned to the Special Processing Unit of the Office of Special Masters.

On March 7, 2024, I issued a decision awarding damages following briefing and expedited "Motions Day" argument by the parties. ECF No. 43. On March 18, 2024,

¹ Because this unpublished Order contains a reasoned explanation for the action in this case, I intend to post it on the United States Court of Federal Claims' website, in accordance with the E-Government Act of 2002. 44 U.S.C. § 3501 note (2012) (Federal Management and Promotion of Electronic Government Services). In light of my conclusion below, I intend to post this Order with a redacted caption. To the extent Petitioner would seek further redaction, in accordance with Vaccine Rule 18(b), Petitioner has 14 days to identify and move to redact medical or other information, the disclosure of which would constitute

an unwarranted invasion of privacy.

² National Childhood Vaccine Injury Act of 1986, Pub. L. No. 99-660, 100 Stat. 3755. Hereinafter, for ease of citation, all section references to the Vaccine Act will be to the pertinent subparagraph of 42 U.S.C. § 300aa (2018).

Petitioner filed a timely motion for redaction. ECF No. 45. He requests that I redact specific medical and employment information (including wages) because "its disclosure would constitute an[] unwarranted invasion of privacy." *Id.* at 2. However, he provides no further explanation to support this request.

In a response filed on April 1, 2024, Respondent notes that he "defers to the sound discretion of the Special Master to determine which remedy strikes the appropriate balance between the public and private interests in this instance." Response to Petitioner Motion to Redact Decision at 5, ECF No. 46. He adds that he "does not believe it is appropriate to advocate in favor of disclosure of petitioner's information in any particular case, including this one, but rather defers to the Special Master's judgment as to whether petitioner's Motion should be granted." *Id.* Petitioner did not file a reply.

I. Legal Standards

I have previously discussed in other decisions the Vaccine Act's treatment of requests to redact Program decisions and rulings. See generally K.L. v. Sec'y of Health & Hum. Servs., No. 12-0312V, 2015 WL 11387761, at *2-4 (Fed. Cl. Spec. Mstr. Feb. 27, 2015), mot. for review den'd,123 Fed. Cl. 497 (2015) (denying a request to redact petitioner's name and description of illnesses). Generally, information provided in vaccine proceedings may not be disclosed without the written consent of the party providing the information. Section 12(d)(4)(A); Vaccine Rule 18(a). The Act requires disclosure of the decisions of the special masters or the court but provides for redaction of certain categories of information – "medical files and similar files" – but only if the disclosure of such information "would constitute a clearly unwarranted invasion of privacy." Section 12(d)(4)(B); accord. Vaccine Rule 18(b).

The Vaccine Rules allows the initials of a minor to be used in the petition's caption when filed. Vaccine Rule 16(b). Although adult petitioners' names are not afforded this automatic protection, they may be redacted if the movant establishes proper grounds for so doing. See generally W.C. v. Sec'y of Health & Hum. Servs., 100 Fed. Cl. 440, 460-61 (Fed. Cl. 2011) aff'd, 704 F.3d 1352 (Fed. Cir. 2013) (analogizing Vaccine Act's privacy concerns to treatment of similar issues under the Freedom of Information Act, claimant's name was properly subject to redaction from decision); but see Langland v. Sec'y of Health & Hum. Servs., No. 07-0036V, 2011 WL 802695, at *7-8 (Fed. Cl. Spec. Mstr. Feb. 3, 2011), mot. for rev. denied on non-relevant grounds, 109 Fed. Cl. 421 (2013) (petitioners not entitled to redaction of names from decision where they failed to establish compelling grounds for so doing). There is a notable public interest in knowing the vaccination and medical information related to a petitioner's injury but no public interest

in knowing a petitioner's name. *A.K. v. Sec'y of Health & Human Servs.*, No. 09-0605V, 2013 WL 322918, at *2 (Fed. Cl. Spec. Mstr. Jan. 17, 2013).

W.C. and Langland stand as two somewhat-opposed interpretations of how strict the standard for obtaining redaction should be. Langland adopts a more stringent approach, while W.C. emphasizes a balancing test that weighs a petitioner's privacy interests against "the public purpose of the Vaccine Act." W.C.,100 Fed. Cl. at 460-61; K.L., 2015 WL 11387761, at *2-3. In either case, however, a petitioner needs to make some showing to justify the relief of redaction; redaction is not available simply at a petitioner's beck and call. W.C., 100 Fed. Cl. at 460 (balancing of interests favors redaction "where an objection [to disclosure] is made on reasonable grounds") (emphasis added). I have permitted redaction in cases where such a specialized showing was made without reconciling these two competing standards or choosing one over the other. See, e.g., K.L. v. Sec'y of Health & Hum. Servs., No. 12-0312V, 2015 WL 11882259 (Fed. Cl. Spec. Mstr. Oct. 30, 2015) (granting petitioner's second request to redact only her name to initials which was accompanied by additional information regarding the potential harm she may suffer regarding her employment).

II. Analysis

Under the correct standard, a petitioner's general concern for privacy, shared by many vaccine case petitioners, is not sufficient to warrant redaction, especially when there is a strong public interest in the information's disclosure. See W.C., 100 Fed. Cl. at 461. But claimants can make individualized showings going beyond personal preferences that persuasively establish grounds for redaction.

Here, Petitioner has not provided any explanation as to why the disclosure of the information he identifies would be detrimental, rising to the level of an *unwarranted* invasion of privacy. No doubt he, like any other petitioner, would prefer that some of the medical and financial information contain in the March 7, 2024 Decision not be made available to the public. However, there is a notable public interest in knowing the information which informs the damages determination. And Petitioner has not provided any rationale, other than a general concern for privacy applicable to all vaccine petitioners, why this information should first be redacted.

Conclusion

For the reasons set forth above, I hereby determine that Petitioner has not established grounds for redaction of the information he identified in the Decision issued on March 7, 2024, and I therefore **DENY** the motion.

IT IS SO ORDERED.

s/Brian H. Corcoran

Brian H. Corcoran Chief Special Master